

## OFFICE OF THE ATTORNEY GENERAL OF TEXAS AUSTIN

GERALD C. MANN ATTORNEY GENERAL

> Honorable George H. Sheppard Comptroller of Public Accounts Austin, Texas

Dear Sir:

Opinion No. 0-5355
Re: Liability of a contract
carrier, holding a permit issued by the Railroad Commission of Texas
under Art. 911b, V.A.O.S.,
for occupation tax imposed
by H. B. No. S, Article XIV,
Acts 47th Leg., Regular
Session.

we received your letter dated May 26, 1945 requesting our opinion on the above paptioned subject. Said letter reads in part as follows:

"Article 14 of House Bill No. 8 of the Forty-seventh Legislature provides for a tax of 2.2% on gross receipts earned by contract motor carriers, as defined in Chapter 277, Acts of the Regular Session of the Forty-second Legislature.

"RY. A. W. Dunn, doing business as A. W. Dunn Transfer Company, Marshall, Texas, operates under a contract motor cerrier's permit, No. 11,092. This concern is under a contract with John Morrell & Company, Ottumwa, Iowa, to deliver their meet products to customers in Marshall and adjacent territory.

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\*It is my understanding that John Morrell & Company prepare shipments of meat products marking same to the individual customer and placing the shipments in the said ear destined for Marshall, Texas. These shipments for individual customers are marked in care of A. W. Dunn Transfer Company. The A. W. Dunn Transfer Company opens the car and makes deliveries of the shipments to each of the customers to whom the meet products are marked.

"I will appreciate it if you will give me your opinion as to the tex liability of A. W. Dunn Transfer Company in this matter."

To understand that Morrell & Company issues its bill of leding direct to its customers in the Marshall ares and ships the marchandise in care of A. W. Funn Transfer Company with instructions to deliver the merchandise in accordence with the bills of leding.

An inspection of the files of the Railroad Commission reveals that the A. W. Dunn Transfer Company has a contract cerrier's permit to transport the merchandise in question. Nothing in the permit indicates that the transportation in question is interstate commerce. To the contrary, it appears that the Railroad Commission treated it as intrastate commerce. We have been recently advised that the A. E. Dunn Transfer Company holds certificate No. 14,612 from the Interstate Commerce Commission to transport the very merchandise in question. We are further advised that the Interstate Commerce Commission has approved the rates for this transportation.

There is no question but what a through shipment of the particular merchandise in question was intended when said merchandise was shipped by the shipper to the purchaser thereof. A number of decisions of the Supreme Court of the United Status, typified by the case of Paltimore and G. S. S. R. Co. V. Settle, 260 U. S. 165, are to the effect that the shipments in question

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are in interstate commerce. Having determined that the transportation in question is interstate sommerce, we look to see whether or not the gross receipts derived therefrom are to be included in computing the tax due.

Article 14, Section 1(e), H. B. No. 8, Acts 47th Leg., Regular Session, imposes the following tax:

"Section 1. (a) Each individual, partnership, company, association, or corporation toing business as a 'motor bus company' as defined in Chapter 270, Acts Regular Session of the Fortieth Legislature, as amended by the Acts of 1920, First Called Session of the Forty-first Legislature, Chapter 78, or as 'motor carrier' or 'contract servier' as defined in Chapter 277, Acts Regular session of the Forty-second Legislature, over and by use of the public highways of this State, shall make quarterly on the first day of January, April, July, and Cotober of each year, a report to the Comptroller, under oath, of the individual, partnership, company, association, or corporation by its president, treasurer, or secretary, showing the gross amount received from intrastate business done within this State in the payment of therees for transporting persons for compensation and any freight or commodity for hire, or from other sources of revenue received from intrestate businors elthin this State during the quarter next preeeding. Said individual, partnership, company, association, or corporation at the time of making said report, shall pay to the State Treasurer an occupation tex for the quarter beginning on said date equal to two and two tenths (2.2) per cent of said gross receipts, as shown by said report. Frovided, however, earriers of persons or property who are required to pay an intangible assets tax under the laws of this State, are hereby exempted from the provisions of this Article of this Act."

In order to elarify the scope and meaning of the above section, the same Legislature enacted R. B. No. 1059 which provides as follows:

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"Section 1. The term 'intrestate business' as used in Article XIV. Section 1 (a) of House Bill No. 8, Acts of the Regular Session of the Forty-seventh Legislature shall mean and apply only to that portion of revenues derived from transportation subject to the regulation of the Railroad Commission of Texas."

By the express terms of H. B. No. S, supra, the tax is imposed on each individual, partnership, company, association or corporation doing business as a contract carrier as defined in Chapter 277, Acts 42nd Leg., Regular Session. The definitions referred to are as follows (codified in Section 1, sub-sections (g) and (h), of Article 911b, Y. A. C. S.);

- person, firm, corporation, company, co-partnership, association or joint stock association, and their lesses, receivers or trustees appointed by any Court whatsoever owning, controlling, managing, operating or causing to be operated any motor-propelled vehicle used in transporting property for compensation or hire over any public highway in this State, where in the course of such transportation a highway between two or more incorporated cities, towns or villages is traversed; provided, that the term 'motor carrier' as used in this Act shall not include, and this Act shall not apply to motor vehicles operated exclusively within the incorporated limits of cities or towns.
- "(h) The term 'contract carrier' means any motor carrier as hereinabove defined transporting property for compensation or hire ever any highway in this State other than as a common carrier. As amended Acts 1931, 42nd Leg., p. 480, 4h. 277, 2 1. "

In examining House Bill No. 8, supra, it is apparent that the Legislature intended that the tax in question should be computed on intrastate gross receipts alone. However, it clearly appears from said Act that intrastate receipts from

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sources other than the actual transportation were to be included in computing the tax. A few weeks after the passage of the above mentioned act, the same Legislature enacted House Bill No. 1039 which provided in effect that only the receipts from the actual transportation of merchandise were to be considered in computing the tax. However, the language of said bill defines intrestate business as that transportation subject to the regulation of the Railroad Commission.

It is well settled that the Railroad Commission has the power to regulate interstate motor earriers insofar as road preservation and public safety are concerned. See Railroad Commission ys. Southwestern Greyhound Lines, 92 S. W. (2d) 296, reversed by Supreme Court on other grounds, 99 E. W. (2d) 265. We do not believe that this is the type of regulation which the Legislature had in mind when enacting House Bill No. 1059.

House Bill No. 1039 intended that interstate receipts should be included in computing the tax due. To the contrary, we believe that the only purpose of House Bill No. 1039 was to limit the application of House Bill No. 8 to the gross receipts derived from that intrastate transportation subject to the evenuation of the Railroad Commission.

From the facts given us, we are of the opinion that the gross receipts received by the A. W. Dunn Transfer Company for the transportation of the merchandise in question cannot be included in computing the tax imposed by Article IIV GF House Bill No. 8, supra.

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Yours very truly

ATTORNEY GENERAL OF TELAS

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APPROVED

OPINION
COMMITTEE

BY BUB
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